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COMPTROLLER GENERAL OF THE UNITED STATES

WASHINGTON, D.C. 20548

RELEASED

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The Honorable William Proxmire
United States Senate

Dear Senator Proxmire:

This is in response to your letter of August 3, 1973, requesting us to investigate the matter of the military services continuing to authorize flight pay to admirals and generals. You asked us to determine whether the military services were attempting to circumvent the intent of Title VII, Section 715, P.L. 92-570. In subsequent discussions with your staff, it was agreed that the report we prepared for Ce Congressman Aspin on this matter would satisfy your request, provided there was concurrent release of the report. In addition, it was agreed that we would provide you a list of the Navy billets occupied by captains and admirals which have been designated operational flying billets.

1 We requested the Secretary of Defense to furnish us with information on this subject. Enclosure I is a list showing, by military service, the names and duty stations of those admirals and generals who were entitled to receive flight pay since June 1, 1973.

Regarding the services' justification for authorizing flight pay to admirals and generals after May 31, 1973, we have been advised by the Department of Defense officials that the military services took its admirals and generals off of flight pay after May 31, 1973, evaluated the duties required of the incumbents of these positions and issued new lists showing those admiral and general positions which are now authorized to collect flight pay.

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This action reduced the number of admiral and general positions authorized to receive flight pay. In each instance, the justification for paying these officers flight pay is based upon their incumbency of "operational flying" positions with duties normally requiring the maintenance of basic flying skills. The services maintain that these positions are not subject to the May 31, 1973, pay-cut-off of Section 715, P.L. 92-570. Instead, they receive pay, if otherwise entitled, under the provisions of Section 301, Title 37, United States Code and Executive Order 11157, as amended.

After reviewing this case, our General Counsel is of the opinion that:

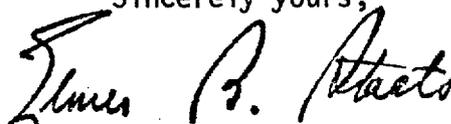
"***Section 715 does not preclude the payment of flight pay to rated officers in the grades of O-6 and above who, under regulations prescribed by the Secretary of Defense, are actually occupying positions which are properly determined to require the maintenance of basic flying skills. If under those regulations, the positions which the admirals and generals in question are occupying are proper, then we see no legal barrier in Section 715 of Public Law 92-570 which would prohibit them from receiving flight pay."

We did not independently determine whether the services had properly classified these positions. Such a determination would have required a case by case review with no assurance that the results would be conclusive.

We are also including as Enclosure II, a list provided us by Navy officials showing, by pay grade and billet description, the number of captain and admiral positions the Navy has designated as operational flying billets.

We trust this information satisfies your request.

Sincerely yours,



Comptroller General
of the United States

Enclosures - 2

AIR FORCEGENERAL OFFICERS ENTITLED TO FLIGHT
PAY AFTER MAY 31, 1973

<u>Position/Location</u>	<u>Grade</u>	<u>Incumbent</u>
Chief of Staff Pentagon, Washington DC	0-10	John D. Ryan
Comdr, MAC Scott AFB, Ill	0-10	Paul K. Carlton
Comdr, TAC Langley AFB, VA	0-10	William W. Momyer
Comdr, SAC Offutt AFB, Nebr	0-10	John C. Meyer
Comdr, PACAF Hickam AFB, Hawaii	0-10	Lucius D. Clay, Jr.
Comdr, USAFE Ramstein AB, Germany	0-10	David C. Jones
Comdr, 7 AF NKP RTAB, Thailand	0-10	John W. Vogt, Jr.
Comdr, ADC Ent AFB, Colo	0-9	Thomas K. McGehee (thru 30 Jun 73)
	0-10	Seth J. McKee (from 1 Jul 73)
Comdr, ATC Randolph AFB, TX	0-9	William V. McBride
Supt, USAFA USAFA, Colo.	0-9	Albert P. Clark
Comdr, 2 AF, SAC Barksdale AFB, LA	0-9	James M. Keck
Comdr, 8 AF, SAC Anderson AFB, Marianas Is	0-9	Gerald W. Johnson
Comdr, 15 AF, SAC March AFB, CA	0-9	William F. Pitts

AIR FORCE (Con't.)

<u>Position/Location</u>	<u>Grade</u>	<u>Incumbent</u>
Comdr, 5 AF, PACAF Fuchu AS Japan	0-9	Robert E. Pursely
Comdr, 13 AF, PACAF Clark AFB, PI	0-9	William G. Moore, Jr.
Comdr, AAC Elmendorf AFB, Alaska	0-8	Donavon F. Smith (thru 17 Jun 73)
	0-8	Charles W. Carson, Jr. (from 18 Jun 73)
Comdr, USAFSO Albrook AFB, CZ	0-8	Arthur G. Salisbury
Comdr, 21 AF, MAC McGuire AFB, NJ	0-8	Ray M. Cole
Comdr, 22 AF, MAC Travis AFB, CA	0-8	John F. Gonge
Comdr, 9 AF, TAC Shaw AFB, SC	0-8	Levi R. Chase
Comdr, 12 AF, TAC Bergstrom AFB, TX	0-8	Gordon F. Blood (thru 19 Jun 73)
	0-8	John J. Burns (from 20 Jun 73)
Comdr, 13 AF ADVON, PACAF Udorn AB, Thailand	0-7	James R. Hildreth
Comdr, 3 AF, USAFE RAF Mildenhall, England	0-8	James E. Hill
Comdr, 16 AF, USAFE Naples, Italy	0-9	Richard H. Ellis
Comdr, 17 AF, USAFE Sembach AB, Germany	0-8	John C. Giraudo
Comdr, 20 AD, ADC Ft. Lee AF Sta, VA	0-7	James M. Fogle
Comdr, 21 AD, ADC Hancock Fld, NY	0-8	Ray A. Robinson, Jr. (from 25 Jun 73)
Comdr, 23 AD, ADC Duluth IAP, Minn	0-7	Louis G. Leiser

AIR FORCE (Con't.)

<u>Position/Location</u>	<u>Grade</u>	<u>Incumbent</u>
Comdr, 24 AD, ADC Malmstrom AFB, Mont	0-8	Lawrence J. Fleming
Comdr, 25 AD, ADC McChord AFB, Wash	0-8	Jack K. Gamble
Comdr, 26 AD, ADC Luke AFB, AZ	0-7	Ranald T. Adams, Jr.
Comdr, 832 AD, TAC Cannon AFB, NM	0-7	Robert V. Spencer
Comdr, 834 AD, TAC Little Rock AFB, Ark	0-7	Eugene W. Gauch, Jr.
Comdr, 839 AD, TAC Pope AFB, NC	0-7	Theodore P. Crichton
Comdr, 1 SAD, SAC Vandenberg AFB, CA	0-8	Salvador E. Felices (thru 14 Jun 73)
	0-8	Leo C. Lewis (from 14 Jun 73)
Comdr, 4 AD, SAC F.E. Warren AFB, Wyo	0-7	Gerald G. Fall, Jr.
Comdr, 12 AD, SAC Davis-Monthan AFB, AZ	0-7	James S. Murphy
Comdr, 14 AD, SAC Beale AFB, CA	0-7	Edgar S. Harris, Jr. (thru 10 Jun 73)
	0-7	Don D. Pittman (from 11 Jun 73)
Comdr, 17 AD (Prov), SAC U-Tapao AF, Thailand	0-7	Billy J. Ellis
Comdr, 19 AD, SAC Carswell AFB, TX	0-7	John W. Burkhardt
Comdr, 42 AD, SAC McCoy AFB, Fla	0-7	Edward O. Martin (thru 30 Jun 73)

AIR FORCE (Con't.)

<u>Position/Location</u>	<u>Grade</u>	<u>Incumbent</u>
Comdr, 45 AD, SAC Pease AFB, NH	0-7	Richard M. Baughn
Comdr, 47 AD, SAC Fairchild AFB, Wash	0-7	Donald E. Stout (thru 30 Jun 73)
Comdr, 313 AD, PACAF Kadena AB, Ryuku Is	0-7	Robert F. Titus
Comdr, 314 AD, PACAF Osan AB, Korea	0-7	Winfield W. Scott, Jr.
Comdr, 63 MAW, MAC Norton AFB, CA	0-7	Erskine Wigley
Comdr, 437 MAW, MAC Charleston AFB, SC	0-7	Robert L. Moeller
Comdr, 438 MAW, MAC McGuire AFB, NJ	0-7	George M. Wentsch
DCS/Ops, ADC Ent AFB, Colo	0-8	Ray A. Robinson, Jr. (thru 24 Jun 73)
	0-7	Kenneth E. Allery (Eff 1 Jul 73)
DCS/Ops, ATC Randolph AFB, TX	0-8	James M. Breedlove
DCS/Ops, MAC Scott AFB, Ill	0-7	Alden G. Glauch
DCS/Ops, TAC Langley AFB, VA	0-8	James A. Knight, Jr.
DCS/Ops, SAC Offutt AFB, Nebr	0-8	James R. Allen
DCS/Ops, PACAF Hickam AFB, Hawaii	0-8	Frederick C. Blesse
DCS/Ops, USAFE Ramstein AB, Germany	0-7	Wilbur L. Creech
DCS/Ops, 7 AF, PACAF NKP, RTAB, Thailand	0-7	Jack Bellamy
Comdr, ARRS, MAC Scott AFB, Ill	0-7	Glenn R. Sullivan

AIR FORCE (Con't.)

<u>Position/Location</u>	<u>Grade</u>	<u>Incumbent</u>
Dir: Aerospace Safety, OTIG Norton AFB, CA	0-7	Charles E. Yeager
Comdt of Cadets, USAFA USAFA, Colo	0-7	Hoyt S. Vandenberg, Jr.
Comdr. ADWC, ADC Tyndall AFB, Fla	0-7	Carl D. Peterson
Comdr. SOF, TAC Eglin AFB, Fla	0-7	John F. Barnes
Comdr. TAWC, TAC Eglin AFB, Fla	0-8	Richard F. Catledge
Comdr. TFWC, TAC Nellis AFB, Nev	0-8	William S. Chairsell (thru 28 Jun 73)
	0-8	Gordon F. Blood (from 29 Jun 73)
Comdr. 20 TFW, USAFE RAF Upper Heyford, England	0-7	William C. Norris
Comdr. 322 TAW, USAFE Rhein Main AB, Germany	0-7	Thomas M. Sadler
Comdr. 601 TCW, USAFE Wiesbaden AB, Germany	0-7	David W. Rippetoe, Jr.
Surgeon, USAFE* Ramstein AB, Germany	0-7	Benjamin R. Baker
Dir. Air Natl Guard* Pentagon, Washington, DC	0-8	I. G. Brown
Comd Surgeon, TAC* Langley AFB, VA	0-7	Murphy A. Chesney
Vice Comdr. 12 AF, TAC* Bergstrom AFB, TX.	0-8	Edward P. McNeff
Comdr. Wilford Hall Med Cen* Lackland AFB, TX.	0-7	Paul W. Myers
Dep Dir. Air Natl Guard* Pentagon, Washington, DC	0-7	John J. Pesch

AIR FORCE (Con't.)

<u>Position/Location</u>	<u>Grade</u>	<u>Incumbent</u>
Comdr, Aerospace MED Div, AFSC* Brooks AFB, TX	0-7	George E. Schafer
Dep Dir, Flt Crew Ops, NASA* LBJ Space Ctr, TX	0-7	Thomas P Stafford
Surgeon, AFLC* Wright Patterson AFB, OH	0-7	Donald N. Vivian
Comdr, 56 PT Wg, ATC** Moody AFB, GA	0-7	Cecil E. Fox
Vice Comdr, 16 AF, USAF*** Torrejon AB, Spain	0-8	Sanford K. Moats
Vice Comdr, 8 AF, SAC**** Anderson AFB, Marianas Is	0-8	Salvador E. Felices

* Due to administrative error, flight pay was reinstated after 31 May 1973. Action to recover money paid has been completed.

** Recently promoted incumbent of an authorized 0-6 flying position.

*** Administrative reorganization changed the title of the flying position from Commander 16 AF to Vice Commander 16 AF. This change will be carried in the next update to the flying position list.

**** Due to administrative error, flight pay was not terminated on 30 June 1973. Action to recover money paid has been completed.

BEST DOCUMENT AVAILABLE

GENERAL OFFICERS ENTITLED TO FLIGHT

PAY AFTER MAY 31, 1973

<u>GRADE</u>	<u>NAME</u>	<u>DUTY ASSIGNMENT/STATION</u>
MG	BURDETT, Allen M., Jr.	CG, US Army Aviation Center Ft. Rucker, AL 36360
MG	CUSHMAN, John H.	CG, 101st Airborne Division & Ft. Campbell, Ft. Campbell, KY 42223
MG	MADDOX, William J., Jr.	Director of Army Aviation OACSFOR, DA Washington, DC 20310
MG	SHOEMAKER, Robert M.	CG, 1st Cav. Div. (TRICAP) Ft. Hood, TX 76544
BG	BRADY, Morris J.	ADC, 101st Airborne Division (AMBL) Ft. Campbell, KY 42223
BG	COCKERHAM, Samuel G.	Project Manager, Advance Attack Helicopter System St. Louis, MO 63166
BG	LAUER, Jerry B.	Project Manager, Heavy Lift Helicopter USAMC, w/sta. St. Louis, MO 63102
BG	MACKMULL, Jack V.	DCG, Aviation Systems Command St. Louis, MO 63166
BG	McENERY, John W.	ADC, 1st Cavalry Division Ft. Hood, TX 76544
BG	SOUCEK, Leo E.	Chief, Army Section, MAAG Iran/ USA Military Mission with Iranian Army APO New York 09205
BG	TURNER, Leo D.	Project Manager, Utility Tactical Aerial Systems St. Louis, MO 63102

NOTE: The Army reported it has 16 general officer positions designated as operational flying billets, but presently has only 11 general officers actually assigned to such billets.

FLAG OFFICERS ENTITLED TO FLIGHT

PAY AFTER MAY 31, 1973

<u>Name</u>	<u>Duty Station</u>	<u>Location</u>
VADM Frederick H. Michaelis	COMNAVAIRLANT	Norfolk, VA
VADM Robert B. Baldwin	COMNAVAIRPAC	San Diego, CA
RADM Harold G. Rich	COMPATWINGSLANT	Brunswick, ME
RADM Pierre N. Charbonnet, Jr.	COMFAIRMED	Naples, Italy
RADM Frederick C. Turner	COMCARGRUTWO	Athens, Greece
RADM Dewitt L. Freeman	COMCARGRUFOUR	Norfolk, VA
RADM Joseph P. Moorer	COMCARGRUSIX	Mayport, FL
RADM Wycliffe D. Toole	COMPATFORSEVENTHFLT	Kami Seya, Japan
RADM Donald C. Davis	COMCARGRUONE	San Diego, CA
RADM Wesley L. McDonald	COMCARGRUTHREE	Alameda, CA
RADM Owen H. Oberg	COMCARGRUSEVEN	Alameda, CA
RADM John M. Tierney	COMMAT/VAQWINGPAC	Whidbey Island, WA
RADM Herbert S. Ainsworth	COMPATWINGSPAC	Moffett Field, CA
RADM William R. McClendon	COMCARGRUFIVE	Subic Bay, PI
RADM Roy M. Isaman	COMMANDER NATC	Patuxent River, MD
RADM James W. Ferris	CHIEF NAVAIRTRA	Corpus Christi, TX
RADM Thomas B. Russell, Jr.	COMNAR	Glenview, IL
RADM Alan B. Shepard	NASA	Houston, TX
RADM James C. Donaldson	COMFAIRWESTPAC	Atsugi, Japan
RADM Oscar Gray, Jr.	NAVAL AEROSPACE AND REGIONAL MEDICAL CENTER	Pensacola, FL

MARINE CORPS

GENERAL OFFICERS ENTITLED TO FLIGHT

PAY AFTER MAY 31, 1973

<u>MAJOR GENERALS</u>	<u>DUTY ASSIGNMENT</u>	<u>MAILING ADDRESS</u>
L. E. BROWN	COMCABEAST/CG MCAS CherPt	Cherry Point NC 92140
P. J. FONTANA	COMCABEAST/CG MCAS CherPt	Cherry Point NC 92140
H. S. HILL	CG I MAF/CG 3d MAW	El Toro CA 92709
F. C. LANG	CG 1st MAW	FPO San Francisco 96602
T. H. MILLER	CG 2d MAW	Cherry Point NC 28533
 <u>BRIGADIER GENERALS</u>		
J. H. BERGE	CG 4th MAW/ MARTC Glenview	Glenview ILL 60026
A. W. O'DONNELL	Asst. Wing Cmdr. 2d MAW	Cherry Point NC 28533
A. C. POMMERENK	Asst. Wing Cmdr. 3d MAW	El Toro CA 92709
W. R. QUINN	COMCABWEST/ CG MCAS El Toro	EL Toro CA 92709
R. W. TAYLOR	Asst. Wing Cmdr. 1st MAW	FPO San Francisco 96602

OPERATIONAL FLYING BILLETS

ENCLOSURE II

(Adm. & Capt. - Navy)

AS OF SEPTEMBER, 1973

<u>PAY GRADE</u>	<u>BILLET DESCRIPTION</u>	<u>NUMBER</u>
09 (Vice Adm.)	Commander, Naval Air Force of all Fleet aviation units of Atlantic and Pacific Fleets	2
07 - 08 (Rear Adm.)	Chief of Staff for Commander, Naval Air Force of Atlantic and Pacific Fleets	2
	Commander, Attack Carrier Groups	7
	Commander, Fleet Air ASW Patrol Wings	5
	Commander, Fleet Tactical Air, Atlantic/Pacific	3
	Commander, Seabased Air ASW, Atlantic/Pacific	2
	Commander, Naval Air Training Command	1
	Commander, Naval Air Reserve Forces	1
	Astronaut, NASA	1
	Commander, Naval Air Test Center	1
	Commander, Naval Aerospace Medical Center	1
	Project Manager, F-14 aircraft	<u>1</u>
	TOTAL ADMIRAL	27
06 (Capt.)	Commanding Officer, Attack A/C Carriers	15
	Commanding Officer, Air Training Carrier	1
	Commanding Officer, Amphibious Helicopter Platform	7
	Commander, Fleet Tactical Aircraft Wings	3
	Commander, Fleet Tactical Support Aircraft Squadrons	8
	Commander, Fleet Patrol Aircraft Wings	5
	Commander, Seabased ASW Wings	3
	Commander, Aircraft Development Squadrons	3
	Commander, Aircraft Reconnaissance/Early Warning Wing/Squadrons	3
	Commanding Officer, Naval Air Stations	46
	Commanding Officer, Naval Air Facilities	9
	Commanding Officer, Naval Stations with aviation facilities assigned	8
	Unified Airborne National Emergency Communications Air Crews (Airborne Command Post)	5
	Chief of Staff for Carrier Division Group, Patrol Air Wings, Tactical Air Wings and Seabased ASW Wings, Staff Fleet Air Force	20
	Plans and Readiness Officer for CarDivGrp, Patrol Wings, TacAirWings and Seabased ASW Wings, Staff Fleet Air Force	13
	Aircraft Material and Engineering Officer for Seabased and Shore based staffs	9
	Aviation Flight safety officers	4
	Project Manager for Tactical Aircraft	13
	Project Manager for Anti-Submarine Warfare Aircraft	8

Project Manager for Aircraft Missile System	11
Project Officers for Air Test and Development of Aircraft Systems	17
Naval Training Command/Air Training Command	
(a) Chief of Staff	2
(b) Assistant Chief of Staff OPS/PLANS	4
(c) Assistant Chief of Staff Training/ Training Evaluation	3
(d) Commander, Air Training Wings	8
Naval Air Reserve Training Command Chief of Staff, Readiness Officer, Training Officer	3
Commanding Officers of Naval Air Reserve Flight Units (NARU)	8
Air Attache/Military Group Air Advisors	8
Aerospace Flight Surgeons	10
Commander, Tactical Aircraft Control Group for Amphibious Landings	2
Commander, Naval Air Technical Training Centers	5
Commander, Fleet Air Reserve Wings	2
Commanding Officer, Fleet Aircraft Support Training Groups	2
Director, Naval Air Development Center Programs	<u>2</u>
TOTAL	270